



Department  
for Environment  
Food & Rural Affairs

# Report on measures for 2022 exceedance of the Target Value for Nickel in Sheffield Urban Area agglomeration zone (UK0007)

December 2024



© Crown copyright 2024

You may re-use this information (excluding logos) free of charge in any format or medium, under the terms of the Open Government Licence v.3. To view this licence visit [www.nationalarchives.gov.uk/doc/open-government-licence/version/3/](http://www.nationalarchives.gov.uk/doc/open-government-licence/version/3/) or email [PSI@nationalarchives.gov.uk](mailto:PSI@nationalarchives.gov.uk)

This publication is available at [www.gov.uk/government/publications](http://www.gov.uk/government/publications)

Any enquiries regarding this publication should be sent to us at

Air Quality and Industrial Emissions  
Department for Environment, Food and Rural Affairs  
Ground Floor, Seacole Building  
2 Marsham Street  
London, SW1P 4DF

Email: [air.quality@defra.gov.uk](mailto:air.quality@defra.gov.uk)

With technical input from Ricardo

[www.gov.uk/defra](http://www.gov.uk/defra)

## Contents

|   |    |
|---|----|
| 1. Introduction .....   | 4  |
| 1.1 Context .....   | 4  |
| 1.2 Status of zone.....   | 4  |
| 2 Exceedance situation Sheffield [Ni_UK0007_2022_1] related to industrial emissions ..... | 6  |
| 2.1 Description of exceedance .....   | 6  |
| 2.2 Source apportionment .....  | 10 |
| 2.3 Measures.....   | 13 |
| 2.4 Modelling .....   | 28 |
| 2.5 Monitoring.....   | 28 |
| 3. Industrial Sources of Nickel.....  | 29 |
| 3.1 Environment Agency Regulated Plant Part A .....                                       | 29 |
| 3.2 Local Authority Regulated Plant Part B.....   | 29 |
| 3.3 Unregulated plant – Local Authority.....  | 29 |
| A1. Local scale modelling of the industrial point sources .....                           | 30 |
| A1.1. Model results .....   | 30 |
| A1.1.1. Concentration maps and compliance impact .....                                    | 31 |
| A1.1.2. Source apportionment .....  | 31 |
| A1.2. Conclusions.....  | 34 |

# 1. Introduction

## 1.1 Context

Under the Air Quality Standards Regulations 2010<sup>1</sup>, the target value (TV) for nickel (Ni) is an annual mean concentration of 20 nanograms (one billionth of a gram ( $10^{-9}$ )) per cubic metre ( $m^{-3}$ ) of ambient air or lower. The regulation requires the UK to report on measures in place to address the exceedance of the TV and that all reasonable measures that do not entail disproportionate cost should be taken to ensure this target is not exceeded. Nickel emissions have reduced significantly from 1990 to 2001, after which the reported emissions have either reached a plateau or fallen steadily depending on the location, reflecting the effect of environmental regulation and Best Available Techniques (BAT) for pollution control. In 2022 for the UK, data shows that there is a continuing, downward trend in emissions of Ni, which is reflected by ambient-air measurements both nationally and locally (see Table 2 of this report).

Exceedance of the TV was reported in 2014, 2016, 2018, 2019, 2020 and 2021 in the Sheffield Urban Area and reports on measures were published detailing the exceedance and the measures in place<sup>2</sup>.

This document reports the progress in reducing emissions, together with the exceedance situation for 2022, reflecting the more recent assessment and updating the 2014, 2016, 2018, 2019, 2020 and 2021 report on measures.

## 1.2 Status of zone

This is the report on measures required for exceedances of the TV for Ni within the Sheffield Urban Area agglomeration zone identified within the 2022 UK air quality assessment. Exceedances within this zone were identified on the basis of model results. Fine scale modelling on a 50 m x 50 m grid resolution located around an identified industrial source was used to identify this exceedance. This exceedance was reported via e-Reporting dataflow G<sup>3</sup> on attainment for the compliance assessment in 2022 and Air Pollution in the UK<sup>4</sup>.

Table 1 summarises the spatial extent and associated resident population for the exceedances identified in this zone, as reported via e-Reporting.

---

<sup>1</sup> [The Air Quality Standards Regulations 2010 \(legislation.gov.uk\)](https://www.legislation.gov.uk)

<sup>2</sup> <https://uk-air.defra.gov.uk/library/bap-nickel-measures>

<sup>3</sup> <https://uk-air.defra.gov.uk/data/compliance-xml-files>

<sup>4</sup> <http://uk-air.defra.gov.uk/library/annualreport/index>



This report describes the exceedance situation in the zone. The sections below include a description of the exceedance situation, including maps, information on source apportionment and a list of measures already taken, ongoing or to be taken.

## **2 Exceedance situation Sheffield [Ni\_UK0007\_2022\_1] related to industrial emissions**

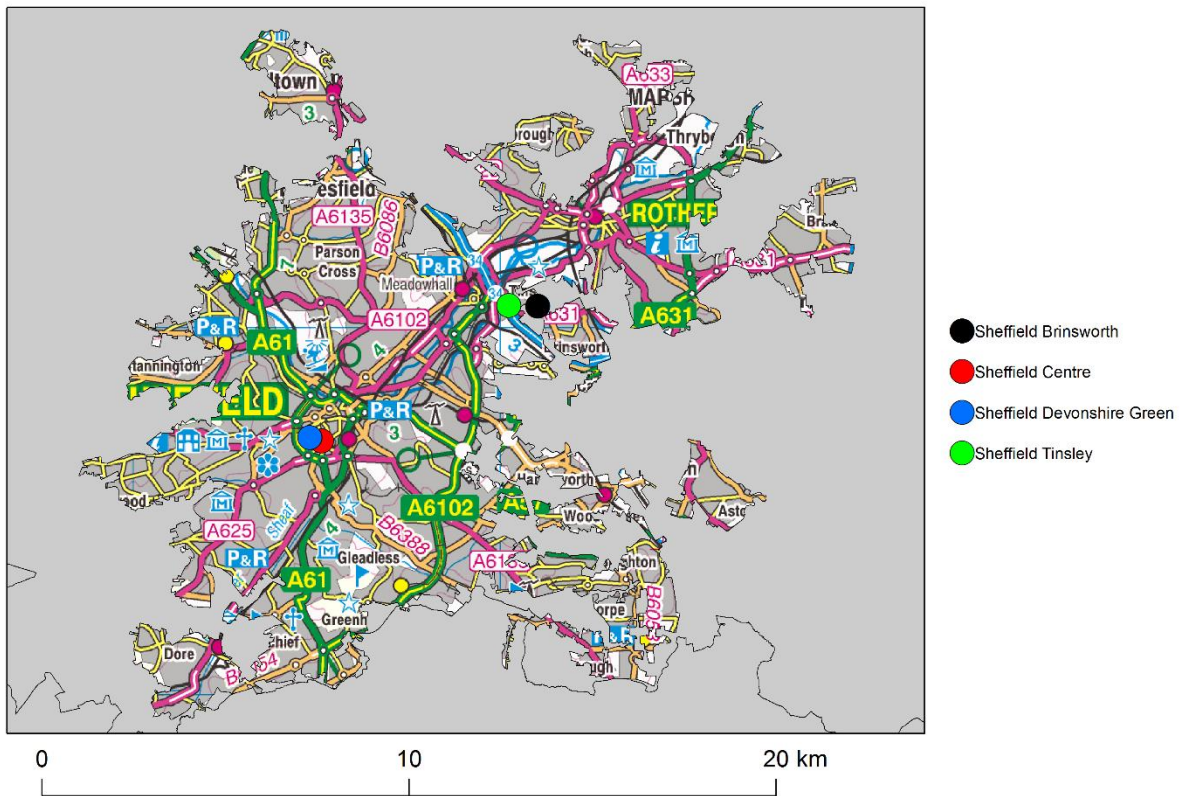
### **2.1 Description of exceedance**

This exceedance situation is an area of exceedance of 6 km<sup>2</sup> and is located in the valley of the river Don to the Northeast of Sheffield City Centre in the Sheffield Urban area agglomeration zone. The exceedance was reported on the basis of the modelling assessment. The resident population associated with this exceedance situation is 7,352. This exceedance situation is adjacent to and shares common sources with the exceedance situation for Yorkshire and Humberside [Ni\_UK0034\_2022\_1].

Table 2 lists measured annual mean concentrations of Ni from monitoring sites in Sheffield Urban Area agglomeration zone from 2004-2023, and Figure 2 indicates the location of measurement sites. The measured concentration at Sheffield Tinsley (GB0538A) in 2022 was compliant. Figure 3 shows the location of the exceedance situation in detail. The concentration of Ni at the other monitoring station within the Sheffield Urban Area agglomeration zone was also below the TV in 2022 and no other exceedances have been reported during the 2004-2023 period apart from the measured exceedances reported for 2014 and 2016 and modelled exceedances for 2018, 2019, 2020, 2021 and 2022.

The measured annual mean concentration of Ni at Sheffield Tinsley (GB0538A) in 2023 was 19 ngm<sup>-3</sup> (100% data capture).

Figure 2: Location of monitoring sites in Sheffield Urban Area.



**Table 2. Measured annual mean Ni concentrations in the Sheffield Urban Area UK0007 from 2004 to 2022 (ngm<sup>-3</sup>). Percentage data capture is shown in parentheses.**

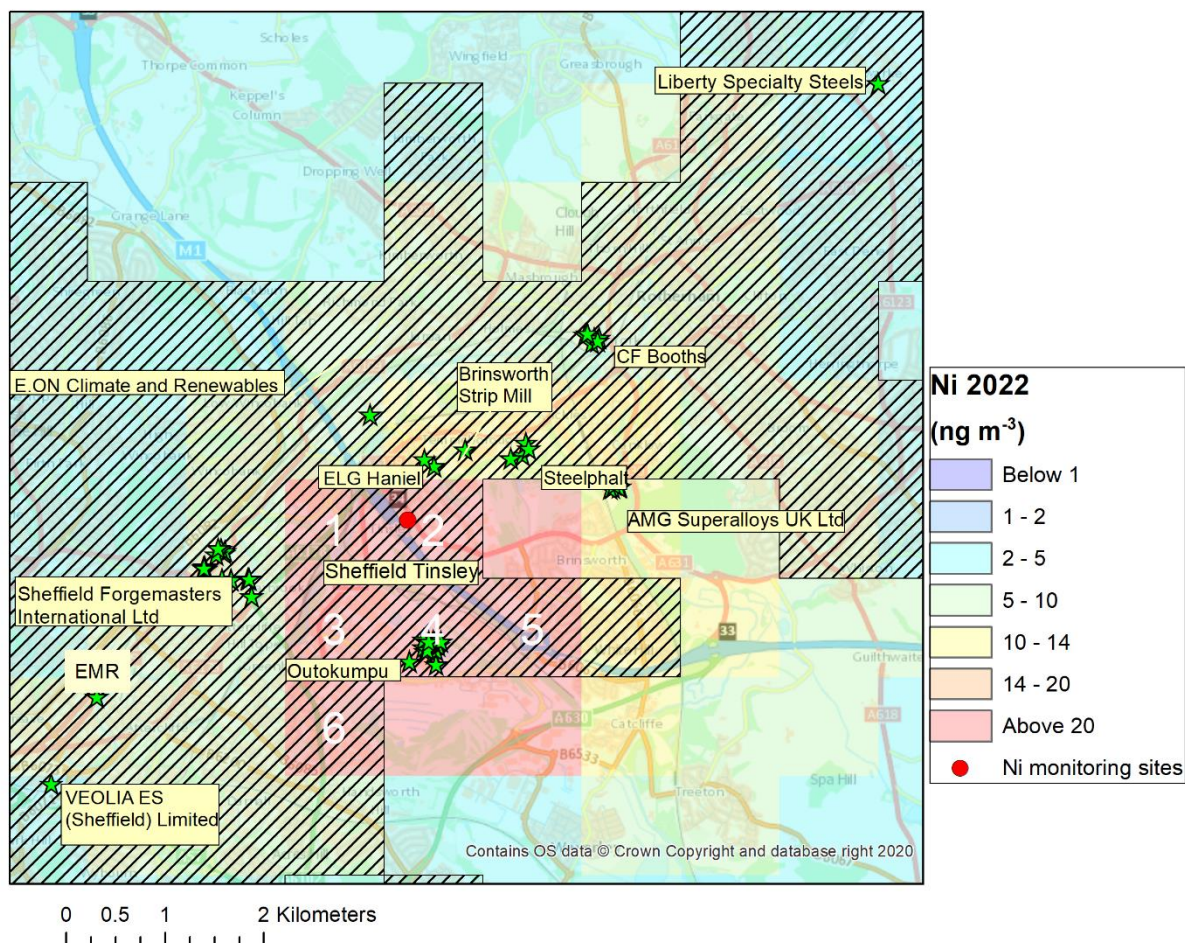
| Station (Eol code)                   | 2004 | 2005 | 2006    | 2007     | 2008    | 2009     | 2010     | 2011     | 2012     | 2013      | 2014     | 2015      | 2016     | 2017      | 2018      | 2019      | 2020      | 2021      | 2022     | 2023     |
|--------------------------------------|------|------|---------|----------|---------|----------|----------|----------|----------|-----------|----------|-----------|----------|-----------|-----------|-----------|-----------|-----------|----------|----------|
| Sheffield Brinsworth (GB0792A)       | 20*  | 14*  | 12 (98) | 11 (100) | 12 (94) | 9.8 (96) | 15 (98)  | 15 (98)  | 13 (100) | 13 (70)   |          |           |          |           |           |           |           |           |          |          |
| Sheffield Centre (GB0615A)           |      |      |         |          | 2 (92)  | 1.7 (98) | 2.5 (98) | 2.2 (91) | 2.6 (88) | 3.2 (66)  |          |           |          |           |           |           |           |           |          |          |
| Sheffield Devonshire Green (GB1027A) |      |      |         |          |         |          |          |          |          | 0.86 (11) | 2.6 (99) | 1.9 (100) | 2.7 (98) | 1.7 (100) | 2.2 (100) | 1.8 (100) | 1.7 (100) | 2.2 (100) | 2.5 (97) | 2.4 (92) |
| Sheffield Tinsley (GB0538A)          |      |      |         |          |         |          |          |          |          | 14 (81)   | 21 (96)  | 18 (94)   | 24 (89)  | 17 (99)   | 20 (100)  | 15 (100)  | 11 (100)  | 14 (99)   | 17 (98)  | 19 (100) |

\* Data capture not available



Figure 3 shows the exceedance situation Ni\_UK0007\_2022\_1 in detail. The figure indicates the location of the measured and modelled exceedances. In addition, the figure presents the results of national modelling on a 1 km x 1 km grid resolution that were produced for the supplementary assessment for the compliance assessment. Zone boundaries for the 1 km model grid used to assign exceedance situations and associated populations are presented as black hatching. Figure 3 shows the location of several industrial sites located close to Sheffield Tinsley monitoring station. There was a change of ownership of the Outokumpu site in early 2023 and this has now been rebranded Marcegaglia. As this report refers to 2022 this site will be referred to as Outokumpu throughout this report.

**Figure 3. Exceedance situation Sheffield [Ni\_UK0007\_2022\_1]. Sheffield Tinsley monitoring station is marked in red. Locations of local industrial sites are also shown. Non-hatched grid squares are assigned to the Yorkshire and Humberside zone UK0034. Note that multiple emissions sources are indicated on the map for some industrial sites (Outokumpu, Sheffield Forgemasters International Ltd, AMG Superalloys UK Ltd, E.L.G. Haniel Metals Limited, Harsco Metals Group Limited (Steelphalt), and CF Booths Limited).**



## 2.2 Source apportionment

Modelling has been used to determine the annual mean Ni source apportionment for the exceedance situation. National modelling on a 1 km x 1 km grid resolution apportions the Ni concentration to regional and urban background sources. Additional fine scale modelling has also been carried out in support of the 2022 UK air quality assessment and this Report on Measures to characterise local industrial emissions, this is described in Appendix A1.

Table 3 provides a breakdown of the main emission sources (source apportionment) that have contributed to the grid squares of the modelled exceedances. The penultimate column is the total concentration from all emissions sources. The total concentrations are presented rounded to integers for consistency with the values reported in the compliance assessment. The values in the other columns have been rounded to two decimal places. The other shaded columns are the subtotals for the regional, urban background and local contributions.

Table 3 identifies that local emissions from industrial sources are the most significant source of Ni. Table 4 gives a more detailed source apportionment for the industry sector based on the fine scale modelling study presented in Appendix A1. Table 4 shows the contribution from the Outokumpu site for each grid square where there was an exceedance. For all grid squares the largest contribution came from the Outokumpu site.

The source apportionment presented here has been informed by the fine scale modelling carried out in support of the 2022 UK air quality assessment that was reported in September 2023.

**Table 3. Source apportionment for exceedance situation Ni\_UK0007\_2022\_1. Annual mean Ni concentration (ngm<sup>-3</sup>).**

| Grid Square Number | OS easting (m) | OS Northing (m) | Zone | a) Regional background: Total | b) Urban background increment: Total | Urban background increment: Traffic | Urban background increment: Industry including heat and power production | Urban background increment: commercial and residential | Urban background increment: Shipping | Urban background increment: Off road mobile machinery | Urban background increment: Other | c) Local increment: Total | Local increment: Industry including heat and power production | Total for all emissions sources (a+b+c) | Resident population |
|--------------------|----------------|-----------------|------|-------------------------------|--------------------------------------|-------------------------------------|--|--|--------------------------------------|---|-----------------------------------|---------------------------|---|---|---------------------|
| 1                  | 439500         | 390500          | 7    | 0.28                          | 1.88                                 | 0.52                                | 0.91   | 0.27   | 0.00                                 | 0.14  | 0.03                              | 21.03                     | 21.03   | 23                                      | 254                 |
| 2                  | 440500         | 390500          | 7    | 0.32                          | 1.85                                 | 0.57                                | 0.92   | 0.19   | 0.00                                 | 0.14  | 0.02                              | 25.87                     | 25.87   | 28                                      | 2489                |
| 3                  | 441500         | 390500          | 7    | 0.24                          | 1.69                                 | 0.42                                | 0.97   | 0.18   | 0.00                                 | 0.11  | 0.02                              | 21.41                     | 21.41   | 23                                      | 2042                |
| 4                  | 439500         | 389500          | 7    | 0.29                          | 1.01                                 | 0.38                                | 0.26   | 0.16   | 0.00                                 | 0.20  | 0.02                              | 26.91                     | 26.91   | 28                                      | 135                 |
| 5                  | 440500         | 389500          | 7    | 0.27                          | 1.39                                 | 0.41                                | 0.69   | 0.15   | 0.00                                 | 0.11  | 0.02                              | 251.31                    | 251.31  | 253                                     | 0                   |
| 6                  | 441500         | 389500          | 7    | 0.32                          | 1.53                                 | 0.58                                | 0.67   | 0.17   | 0.00                                 | 0.09  | 0.02                              | 31.87                     | 31.87   | 34                                      | 2222                |

**Table 4. Detailed source apportionment for industrial sources only for exceedance situation Sheffield [Ni\_UK0007\_2022\_1]. Annual mean Ni concentration (ngm<sup>-3</sup>).**

| Grid Square Number | OS easting (m) | OS Northing (m) | Zone | Outokumpu | Local increment:<br>Industry including heat<br>and power production |
|--------------------|----------------|-----------------|------|-----------|---|
| 1                  | 439500         | 390500          | 7    | 21.03     | 21.03   |
| 2                  | 440500         | 390500          | 7    | 25.87     | 25.87   |
| 3                  | 439500         | 389500          | 7    | 21.41     | 21.41   |
| 4                  | 440500         | 389500          | 7    | 26.91     | 26.91   |
| 5                  | 441500         | 389500          | 7    | 251.31    | 251.31  |
| 6                  | 439500         | 388500          | 7    | 31.87     | 31.87   |

## 2.3 Measures

Improving air quality is a high priority for the Government, that published the Clean Air Strategy in January 2019, which sets out new and ambitious goals. An exceedance in this zone was reported in 2014, 2016, 2018, 2019, 2020 and in 2021, but not in other years since the TV came into force, including 2017. The Government takes any exceedance seriously whilst ensuring that any measures put in place are proportionate to the exceedance. The Government has brought together the regulators and local industrial operators with emissions of Ni to air in pursuit of this aim. Meetings have enabled:

- the Government to communicate to the industrial regulators and operators the extent of the issue and the seriousness with which it is taken;
- the regulators to demonstrate that the operators are applying all cost-effective measures, and in particular are applying best available techniques as required by The Environmental Permitting Regulations (England & Wales), which aim to prevent or minimise pollution by placing stringent limits on emissions from industrial sources.
- the operators to cooperate and share best practice in managing their operations; and
- the development of the latest evidence in understanding the predominant sources.

Work thus far undertaken has included fine scale modelling (Appendix 1) to model the impact of known emissions to the measurements at Tinsley Monitoring Station and daily and hourly monitoring campaigns at the Tinsley Monitoring station to obtain greater temporal resolution as regards the measurements made at the site (Appendix 2).

Table 5 summarises measures taken or to be taken at local industrial sites identified that may contribute to nickel in ambient air.

The regulator has recently focused in identifying additional fugitive nickel sources in the area. This primarily includes scrapyards that process stainless steel scrap using cutting and burning techniques. A newly identified site, namely EMR, was visited in April 2024 and new improvement measures have been identified.

In the future, the regulator will continue to engage with local operators to minimise nickel emissions. It is planned to hold regular inspection visits to verify that the above measures remain implemented. Efficiency of the already implemented measures will

be reviewed on a regular basis and opportunities for further improvements will be discussed.

**Table 5. Table of measures taken or to be taken at local industrial sites.**

| Measure code            | Measure Description  | Classification                           | Implementation dates |           | Other information |   | Comment  |
|-------------------------|--|--|----------------------|-----------|-------------------|---|--|
| ELG Haniel Metals Ltd_1 | Purchase of shearing machine (@£400K)  | Air Quality Planning and Policy Guidance | Start:               | Dec 2018  | Source affected:  | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> The shearing machine was commissioned in December 2018 and has proved highly efficient resulting in the decommissioning of one of the two oxy-propane cutting stations. The reduction in oxy-propane cutting on site was around 75%. This has resulted in a reduction in fugitive emissions (including particulate matter/nickel) |
|                         |  |  | Expected end:        | N/A       |                   |   |  |
| ELG Haniel Metals Ltd_2 | Installation of plasma cutting booth with ventilation and filtration system (@11K) | Air Quality Planning and Policy Guidance | Start:               | June 2018 | Source affected:  | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> Plasma cutting is now only carried out in a booth with ventilation and filtration system resulting in a reduction in fugitive emissions.  |
|                         |  |  | Expected end:        | N/A       |                   |   |  |

|                         |  |  |               |              |                  |   |  |
|-------------------------|--|--|---------------|--------------|------------------|---|--|
| ELG Haniel Metals Ltd_3 | Monitoring of Densifier Unit by a MCERTS certified monitoring contractor (£2K) | Air Quality Planning and Policy Guidance | Start:        | June 2018    | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> Monitoring completed. Fugitive releases from the densifier building open doorway contain varying quantities of dust / nickel.   |
|                         |  |  | Expected end: | October 2018 |                  |   |  |
| ELG Haniel Metals Ltd_4 | Monitoring of the oxy-propane cutting station (£2K)                            | Air Quality Planning and Policy Guidance | Start:        | June 2018    | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> Monitoring completed. Fugitive releases from oxy-propane cutting, as expected, contain varying quantities of nickel. Therefore, reduction plan formulated (including the purchase of shearing machine). |
|                         |  |  | Expected end: | October 2018 |                  |   |  |
| ELG Haniel Metals Ltd_5 | Installation of guillotine sheer (@80K)  | Air Quality Planning and Policy Guidance | Start:        | April 2020   | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> Guillotine shear successfully commissioned. Since its installation there has been very little requirement for plasma cutting on site although the process is still required at times.                   |
|                         |  |  | Expected end: | N/A          |                  |   |  |
| ELG Haniel Metals Ltd_6 |  |  | Start:        | April 2020   | Source affected: | Waste Processing (stainless steel                         | <b>Task completed.</b> This has been installed in 2020. PVC strip curtains form an effective barrier   |



|                         |  |  |               |           |                  |   |  |
|-------------------------|--|--|---------------|-----------|------------------|---|--|
|                         | <b>Installation of PVC curtain on densifier building open doorway (@£8K)</b> | Air Quality Planning and Policy Guidance | Expected end: | N/A       |                  | and non-ferrous metals)                                   | against dust and airborne contamination.   |
| ELG Haniel Metals Ltd_7 | Monitoring of the oxy-propane cutting station                                | Air Quality Planning and Policy Guidance | Start:        | June 2018 | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> Records are kept when oxy-propane cutting is carried out on site.   |
|                         |  |  | Expected end: | N/A       |                  |   |  |
| ELG Haniel Metals Ltd_8 | Reduction of scrap handling volumes  | Air Quality Planning and Policy Guidance | Start:        | 2020      | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | <b>Task completed.</b> The business model for scrap management at ELG has changed. Rather than purchasing large stock in advance, material is purchased centrally and dispatched to the local processing site when required. As a result, the amount of scrap coming on site has dropped significantly and emissions from scrap processing has also reduced accordingly. |
|                         |  |  | Expected end: | N/A       |                  |   |  |

|                      |  |  |               |             |                  |   |   |
|----------------------|--|--|---------------|-------------|------------------|---|---|
| Outokumpu<br>SMACC_1 | Installation of a new oxy-fuel burner system on the electric arc furnace (£900K)   | Air Quality Planning and Policy Guidance | Start:        | August 2018 | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> Oxy fuel burners installed in the EAF to improve the speed and efficiency of melting. The ability to close the slag door benefits the capture efficiency of the furnace extraction system leading to a reduction in fugitive emissions from the melt shop roof.  |
|                      |  |  | Expected end: | N/A         |                  |   |   |
| Outokumpu<br>SMACC_2 | Operator to undertake modelling of the emissions from site to determine whether or not the data collated by Kings College London accounted for all emissions from site or just point sources (£2K) | Air Quality Planning and Policy Guidance | Start:        | June 2018   | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> A modelling study was carried out in 2019. The contributions from the known sources were estimated to account for up to 48 % of the measured values for the whole of 2017. The gap between the modelled values and the contribution estimated by King's College over the course of the study equates to 12% or 2.94 ng/m <sup>3</sup> , which can be assumed to be emitted from unknown fugitive sources such as stockyards. |
|                      |  |  | Expected end: | N/A         |                  |   |   |
| Outokumpu<br>SMACC_3 | Operator to carry out a dust and PM <sub>10</sub> monitoring and characterisation assessment for the steel works to investigate the concentrations of nickel and other materials potentially       | Air Quality Planning and Policy Guidance | Start:        | April 2018  | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> A diffuse dust emission apportionment study was carried out in 2019. Combined directional and depositional dust monitoring gauges were installed   |

|                   |  |  |               |              |                  |   |   |
|-------------------|--|--|---------------|--------------|------------------|---|---|
|                   | migrating off site ( <i>Ref Doc. DS/AG/Outokumpu/01</i> ) (£26K)                 |  | Expected end: | October 2018 |                  |   | <p>at four onsite locations. Monitoring was carried out over a six-month period and a selection of samples analysed to determine the elemental composition. Modelling was then carried out to investigate the proportion of emissions associated with area sources.</p> <p>Model results suggested that the raw materials reception and stockyard areas had the highest potential fugitive PM10 emissions. As a result, the operator has implemented additional dust suppressions measures (see action ref. SMACC_8).</p> |
| Outokumpu SMACC_4 | Operator to define measurement/monitoring programme for fugitive roof emissions. | Air Quality Planning and Policy Guidance | Start:        | May 2018     | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <p><b>Task completed.</b> Dust and fume from the melting shop are collected by an extraction system within the melting shop building, but from time to time there may be spillages from the system that are emitted from the building ridge vents. The mass emission of these releases was first measured in 1996, and then again in 2001, 2006 and 2007, the latter two</p>  |
|                   |  |  | Expected end: | N/A          |                  |   |   |

|                      |   |  |                             |                         |                  |   |   |
|----------------------|---|--|-----------------------------|-------------------------|------------------|---|---|
|                      |   |  |                             |                         |                  |   | occasions before and after modifications to the geometry of the melting shop building to minimise such releases. In order to confirm that mass emission levels had not altered significantly since 2007, measurements were repeated in early 2019.  |
| Outokumpu<br>SMACC_5 | Operator to carry out measurements as defined in the above monitoring programme for fugitive emissions (10-20K) | Air Quality Planning and Policy Guidance | Start:<br><br>Expected end: | October 2018<br><br>N/A | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> The estimated 2019 annual mass emission from the roof vents was found to be almost identical to the result from 2007, confirming that estimations used in the impact assessment were sound.  |
| Outokumpu<br>SMACC_6 | AOD Fume Hood - scheduled maintenance (£120K)   | Air Quality Planning and Policy Guidance | Start:<br><br>Expected end: | 2018<br><br>N/A         | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> This capital schemes was completed at summer shutdown 2018 (end July / beginning August). Since this time, they have spent a further £400k on ductwork improvements. AOD Fume Hood Replacement have led to a reduction in fugitive emissions from the melt shop roof |

|                      |   |  |                         |             |                  |   |   |
|----------------------|---|--|-------------------------|-------------|------------------|---|---|
| Outokumpu<br>SMACC_7 | Refurbishment of main air fan in the Melt Shop - Scheduled Maintenance (£70K) | Air Quality Planning and Policy Guidance | Start:<br>Expected end: | 2018<br>N/A | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> This capital scheme was completed at summer shutdown 2018 (end July / beginning August). Since this time, they have spent a further £300k on fan refurbishments. Refurbishment of main air fan to increase efficiency of extraction in the Melt Shop have led to a reduction in fugitive emissions from the melt shop roof                 |
| Outokumpu<br>SMACC_8 | Targeted dust suppression on the raw materials stockyards (£100k/year)        | Air Quality Planning and Policy Guidance | Start:<br>End:          | 2020<br>N/A | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <b>Task completed.</b> The dust source apportionment study (see action ref. SMACC_3) identified that the raw materials reception and stockyard areas had the highest potential fugitive emissions. Emissions from these areas may be due to vehicle movements and wind-whip from stockpiles and exposed surfaces, including re-suspension of dust on haul routes. |

|                      |  |  |        |      |                  |   |  |
|----------------------|--|--|--------|------|------------------|---|--|
|                      |  |  |        |      |                  |   | As a result, the operator has developed and implemented a risk assessment tool based on a three-day weather forecast. The tool highlights when rainfall, temperature, wind speed and wind direction are likely to have an adverse effect on the contribution of the stockyard activities on ambient levels in Tinsley, redirecting targeted bowser and sweeping activities accordingly.  |
| Outokumpu<br>SMACC_9 | Improvements to the primary extraction and to the AAF bag filter plant (£700k in 2020) | Air Quality Planning and Policy Guidance | Start: | 2021 | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | <p><b>Ongoing.</b> Studies have shown that nickel emission are predominantly (over 80%) emitted from stationary sources including from the AAF ridge vents and the melt shop roof. The site uses Best Available Technology (BAT) to control its emissions and use of a filter bag plant for abatement. Particulate emissions from the bag plant are typically around half of the 5mg/m3 emission limit value (ELV). The ELV is usually complied with, but some days exceedances can be experienced. To improve the performance of the bag plant,</p> |
|                      |  |  | End:   | N/A  |                  |   |  |

|  |  |  |  |  |  |  |   |
|--|--|--|--|--|--|--|---|
|  |  |  |  |  |  |  | <p>the following measures have been implemented:</p> <ul style="list-style-type: none"> <li>- An engineer has been appointed as reliability engineer to specifically work on the AAF and the DC Arc</li> <li>- The maintenance shift has been increased leading to an improved response time to deal with issues with the bag plant</li> <li>- A diagnostic system has been developed to optimise plant performance. This has successfully helped alleviate acute issues. The system has also been developed to improve the detection of chronic issues using statistical tools. This has resulted in better detection of rising PM trends. Another project in development involved trialling a new PCME system to detect broken bags in order to improve the overall performance of the extraction</li> <li>- Major maintenance and CapEx on the bag plant to enhance the</li> </ul> |
|--|--|--|--|--|--|--|---|

|                       |                  |  |                               |                 |                     |   |   |
|-----------------------|------------------|--|-------------------------------|-----------------|---------------------|---|---|
|                       |                  |  |                               |                 |                     |   | melting shop extraction with the installation of a doghouse and improvements to the service bay extraction.   |
| Outokumpu<br>SMACC_10 | Waste management | Air Quality<br>Planning and<br>Policy Guidance | Start<br><br>Expected<br>end: | 2023<br><br>N/A | Source<br>affected: | Stainless steel<br>slab, bloom,<br>billet and cast<br>ingot<br>production | <b>Ongoing:</b> Dust emitted from the steel making process is captured in a bag filter plant. This dust contains metallic species including nickel. Whilst under normal conditions, this dust is re-melted on site for recovery in a DC Arc furnace, some of it can occasionally be collected instead. This tends to be during cleaning at shutdown or during an outage of the DC arc plant. When this happens, the dust is stockpiled in outdoor pens located on the raw materials stockyards awaiting batch transport of 1,500 tonnes to a third-party recovery plant. Whilst the concrete pens provide a partial physical barrier, there is still the potential for some of the dust to be blown away during periods of high winds. The site is looking at improving its management of the dust piles by reducing the quantity |



|  |  |  |                             |                        |                  |   |  |
|--|--|--|-----------------------------|------------------------|------------------|---|--|
|  |  |  |                             |                        |                  |   | stored and storing it in a more contained manner (e.g. in bags or in a silo). This would reduce the potential for fugitive emissions.  |
| Outokumpu SMACC_11                             | New EAF and upgrade to the dedusting system (£50M)   | Air Quality Planning and Policy Guidance | Start<br><br>End            | 2025<br><br>N/A        | Source affected: | Stainless steel slab, bloom, billet and cast ingot production | New task: Marcegaglia Stainless will be investing £50 million to build a new Electric Arc Furnace (EAF) to upgrade its existing site in Sheffield. The new 'state of the art' EAF will increase productivity whilst bringing efficiency and environmental improvements. This includes improvements to the extraction performance. Improved extraction will reduce the emissions hence contribute to improving the air quality. |
| Sheffield Forgemasters International Limited_1 | Installation of new Forge Burning extraction (@500K) | Air Quality Planning and Policy Guidance | Start:<br><br>Expected end: | August 2018<br><br>N/A | Source affected: | Steel Processing  | <b>Task completed.</b> The Forge Burning Booth and extraction has been replaced in 2018 as scheduled. This has resulted in much improved capture of particulates from the burning process and prevention of fugitive emissions from the booth itself. It is estimated that annual emissions of nickel from the burning process   |

|  |   |  |                             |                            |                  |   |   |
|--|---|--|-----------------------------|----------------------------|------------------|---|---|
|  |   |  |                             |                            |                  |   | have been reduced from 4.89kg to 2.6kg.   |
| Sheffield Forgemasters International Limited_1 | Improvements to the bag filter plant          | Air Quality Planning and Policy Guidance | Start:<br><br>Expected end: | August 2020<br><br>N/A     | Source affected: | Steel Processing  | <b>Task completed.</b> Improvements have been made to the EAF dust handling system. Bags are now filled from individual hoppers rather than a conveyor system. This has reduced fugitive emissions from this process.   |
| EMR Sheffield_1                                | Monitoring of the oxy-propane cutting station | Air Quality Planning and Policy Guidance | Start:<br><br>End:          | June 2024<br><br>June 2025 | Source affected: | Waste Processing (stainless steel and non-ferrous metals) | Ongoing: Potential sources of nickel releases on site include oxy-propane cutting of stainless steel grades. Oxy-cutting is carried out to reduce the size of oversize profiles prior to further processing e.g. shearing or baling. Oxy-cutting is carried out in the open and it has the potential to release fugitive emissions which can be clearly visible to the naked eye as an orange fume.<br><br>The site processes only a small proportion of stainless steel. Such kind of scrap is bulked and processed intermittently |

|  |  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|--|
|  |  |  |  |  |  |  | <p>when sufficient material has been gathered. To limit the emissions impact of oxy-cutting, the activity is only carried out by experienced operators under controlled conditions i.e. low or no wind windspeed, and/or slightly drizzly.</p> <p>To get a better understanding of the frequency of oxy-cutting of nickel bearing grades of scrap, the operator is requested to keep a log of oxy-cutting operations. The data from this log will be reviewed at a subsequent visit and used to identify control measures if required.</p> |
|--|--|--|--|--|--|--|--|

## 2.4 Modelling

Appendix A1 presents fine scale modelling that has identified the emissions sources as potential contributors to the concentrations measured at Sheffield Tinsley monitoring station.

## 2.5 Monitoring

The Report on Measures for 2014 and 2016 exceedances of the Target Value for Nickel in Sheffield<sup>5</sup> reported the outputs of a daily heavy metals monitoring campaign at Sheffield Tinsley monitoring station over the period from 25th February 2016 to 9th August 2016. Analysis of measured metal concentrations was undertaken to provide measurement-based evidence to identify emission sources contributing to Nickel concentrations measured in the Tinsley area. This study identified contributions to the measured concentration from sources to the South and sources to Northeast. The source to the South was consistent with emissions from the Outokumpu site, but the sources to the Northeast were not identified. The study identified that monitoring to a higher time resolution might provide further insight into dominant sources.

During 2017 King's College London were commissioned to undertake a ten-week high time resolution (hourly) measurement campaign. This campaign took place January and March 2017 with the aim of providing further evidence to identify sources of Ni measured at the Tinsley AURN site. This work identified two sources of Nickel: one related to point source emissions which was characterised by molybdenum and manganese and one fugitive source type, characterised by chromium and calcium, likely to be associated with material handling or transport.

Wind speed and direction measurements were used to quantify where these source types were emitted from. There were three broad source directions –East, West, and South. The source from the South, which contributed 47% to the Nickel concentrations measured during the study, was associated with emissions from the Outokumpu facility. This contribution was associated mainly with point source type emissions of Nickel, with a smaller contribution from fugitive source type emissions.

The source to the East contributed 40% to the measured Nickel concentrations and was related mainly to industrial sources to the Northeast. The source from the West represented emissions from over half of the industries in Sheffield, which lie in that direction and was dominated by the point source type emissions. The sources to the West provided the smallest contribution to measured Ni concentrations.

---

<sup>5</sup> Report on measures for 2014 exceedance of the Target Value for Nickel in Sheffield Urban Area agglomeration zone (UK0007), [https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni\\_sheffield\\_UK0007\\_reportonmeasures\\_2014.pdf](https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni_sheffield_UK0007_reportonmeasures_2014.pdf)  
Report on measures for 2016 exceedance of the Target Value for Nickel in Sheffield Urban Area agglomeration zone (UK0007), [https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni\\_sheffield\\_UK0007\\_reportonmeasures\\_2016.pdf](https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni_sheffield_UK0007_reportonmeasures_2016.pdf)

The widespread nature of point source emissions across industries in Sheffield makes this challenging to tackle. However, the high time resolution measurements help to focus resources and identify specific emissions from industrial sources.

## **3. Industrial Sources of Nickel**

### **3.1 Environment Agency Regulated Plant Part A**

Further information about operating processes at individual regulated plant can be found in Appendix A1. From the industrial sites identified to date, Outokumpu has been identified as making the most significant contribution from regulated industry to the levels of Ni measured at Tinsley monitoring site. Outokumpu is regulated by the Environment Agency and is declared as using BAT. Ongoing further analysis of emissions samples from the area is being undertaken, in conjunction with Outokumpu to assist in identification of other potential sources of fugitive emissions that are currently unidentified. Actions to tackle Nickel emissions from Outokumpu are presented in Table 5.

### **3.2 Local Authority Regulated Plant Part B**

Further information about operating processes at individual sites can be found in Appendix A1. The Local Authority has advised that these are all operating within the terms and conditions of their permits.

### **3.3 Unregulated plant – Local Authority**

Sheffield City Council has provided information that none of the other industrial sites identified as potential contributors to Ni emissions in the region fall within the scope of the regulations and as such there are no relevant measures to put forward.

# A1. Local scale modelling of the industrial point sources

This annex summarises supplementary modelling work carried out to investigate the sources of the exceedance of the Air Quality Standards Regulations (AQSR) 2010 annual mean target value (TV) for nickel (Ni) of 20 ng m<sup>-3</sup> in Sheffield Urban Area Zone for the year 2022. Under AQSR, the UK is required to identify zones and agglomerations where exceedances of the TV occur. Exceedance of the TV triggers a requirement within the regulation to prepare a report on measures.

Source identification is not a formal requirement for this report on measures but is clearly a prerequisite for demonstrating that all measures not entailing disproportionate costs have been taken, and modelling can be useful to evaluate source contributions.

In the 2016 Report on Measures<sup>6</sup> a review of the following sources of information were used to compile a list of the potential sources of Ni relevant to this exceedance:

- a review of the results from high time resolution monitoring campaigns at the Sheffield Tinsley monitoring station
- sources present in the National Atmospheric Emissions Inventory (NAEI) and Pollution Climate Mapping (PCM) national modelling
- sources identified by the Environment Agency (EA), Sheffield City Council (SCC) and Rotherham Metropolitan Borough Council (RMBC).

This annex also describes the modelling approach and model results, including concentration maps, comparison of the model output with observations, modelled source apportionment and compliance situation as modelled. It concludes with recommendations for further work to build on the output of this modelling study to further improve understanding of the Sheffield Ni TV exceedance reported in 2022. The emissions data and modelling approach for this local scale modelling is explained in detail in the [Reports on Measures 2021](#) and the [PCM Technical report 2022](#).

## A1.1. Model results

The results from the modelling study are presented in terms of concentration maps including a review of compliance impacts within the study domain (Section A1.1.1), and source apportionment in comparison to observations (Section A1.1.2).

---

<sup>6</sup> Report on measures for 2016 exceedance of the Target Value for Nickel in Sheffield Urban Area agglomeration zone (UK0007), [https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni\\_sheffield\\_UK0007\\_reportonmeasures\\_2016.pdf](https://uk-air.defra.gov.uk/assets/documents/reports/bap-nickel-measures/ni_sheffield_UK0007_reportonmeasures_2016.pdf)

### **A1.1.1. Concentration maps and compliance impact**

Figure A1.4 presents the modelled total 2022 annual mean Ni concentration map for the Sheffield area from this study. The footprint of the modelled exceedance does not extend to the location of the Sheffield Tinsley monitoring station.

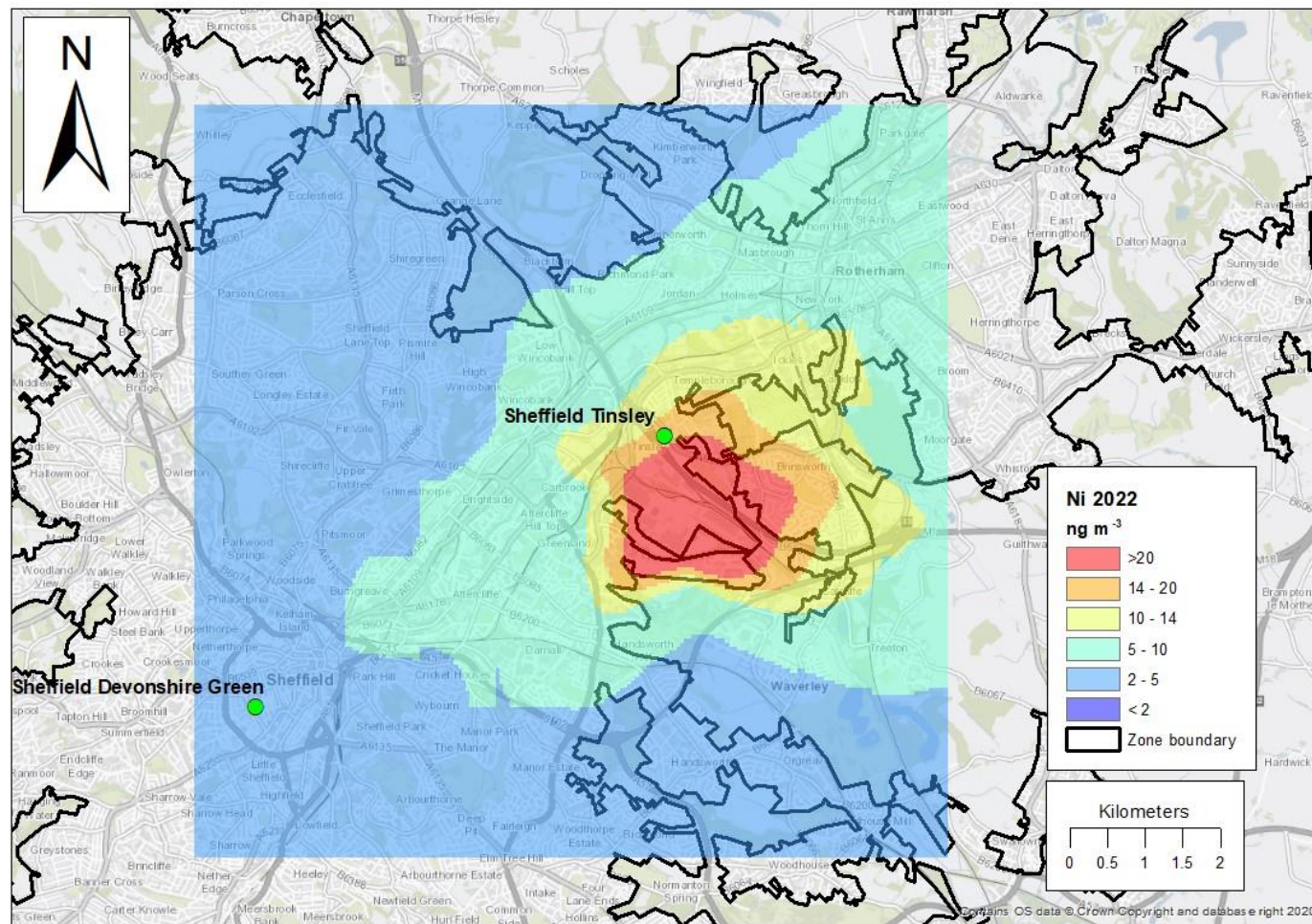
The area of exceedance of the Ni TV ( $20 \text{ ng mg}^{-3}$ ) is South of Sheffield Tinsley monitoring station in the vicinity of the Outokumpu site. An inspection of the area of modelled exceedance compared to 1 km gridded population (2022) indicates population exposure from the area surrounding Outokumpu in the south to Bawtry Road in the north. The model results also show the area of exceedance extends across the zone boundary to the south of Outokumpu into the neighbouring Yorkshire and Humberside non-agglomeration zone (UK0034).

### **A1.1.2. Source apportionment**

Figure A1.6 shows the modelled Ni contribution from different sources at Sheffield monitoring site locations based upon the combined modelling output for 2022 (Ni 2022b). Measured concentrations at the sites are also presented, giving an indication of the level of agreement between modelled and measured concentrations. It is notable that the Outokumpu site remains the main industrial source of Ni at both the Sheffield Tinsley and Sheffield Devonshire Green monitoring stations.

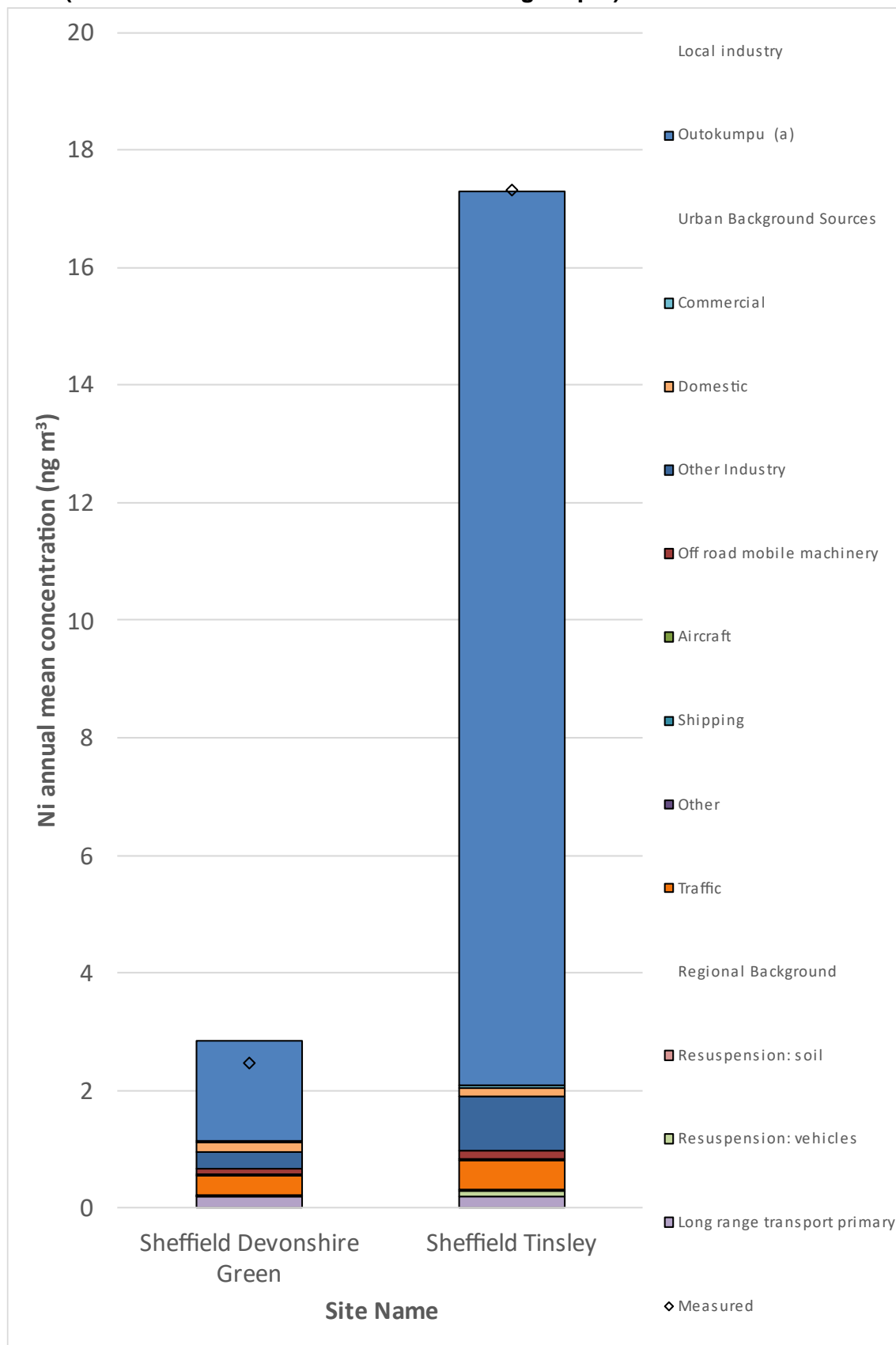
With no scaling applied to the other background contributions from the national modelling, a small difference remains. The combined modelling output over represents by 0.4% the observed concentration at Sheffield Tinsley, and there is a 19% over representation of the observed concentration at Sheffield Devonshire Green.

Figure A1.4 – Map of total annual mean Ni concentrations for 2022 from local fine-scale modelling of industrial sources based on reported (a) or derived (b) emissions, plus scaled contributions from uncertain local point/fugitive/diffuse sources (c) added to the background Ni concentrations from the national model.





**Figure A1.5 - Annual mean Ni source apportionment at Sheffield monitoring sites in 2022 (combined detailed and national modelling output)**



## A1.2. Conclusions

Based upon the results of the detailed modelling study present here:

- The detailed modelling indicates exceedances of the Ni TV (20 ng mg<sup>-3</sup>) associated predominately with the Outokumpu site for the 2022 annual mean.
- The footprint of the modelled exceedance at 50 m x 50 m resolution does not include the Sheffield Tinsley monitoring station. However, inspection of the area of modelled exceedance compared to 1 km gridded population indicates population exposure from the area surrounding Outokumpu in the south to Bawtry Road to the south. The model results also show the area of exceedance extends across the zone boundary to the south of Outokumpu into the neighbouring Yorkshire and Humberside non-agglomeration zone (UK0034).
- The source apportionment analysis suggests that the main industrial source of Ni at both the Sheffield Tinsley and Sheffield Devonshire Green monitoring stations is Outokumpu.
- The combined modelling output represents 100% of the observed concentration at Sheffield Tinsley, and there is a 19% over representation of the observed concentration at Sheffield Devonshire Green.

Recommendations:

- A proportion of the total Ni concentration modelled in this study has been derived by scaling contributions from uncertain diffuse emissions from the stockyards of the Outokumpu facility. There is scope for further improving understanding of the emissions, activity levels and timing of operations identified in KCL study and the EA/SCC/RMBC 2018 project<sup>6</sup> which would focus attention on the main Ni emitters and provide information for modelling studies. Discussions with the regulator have also revealed further potential sources within the site boundary, such as emissions as the result of transfer and storage of filter cakes to a landfill site close to the plant, or the storage of the extracted fume dust in the stockyards, that could potentially be accounted for in the future investigations.
- The high temporal resolution monitoring conducted by NPL and KCL has been valuable in that it enables directional analysis and informs source apportionment. Should work be needed to interpret future exceedances or to analyse the impact of measures such monitoring campaigns would be recommended.